

Analysis of the Role of the Human Resources Bureau in Improving Performance at Government Institutions in Indonesia

Desi Aryati Sulastri, Bunga Alamanda Syarifatul Abadiyah, Budi Supriyatno, Azis Hakim

Universitas Krisnadwipayana, Indonesia Email: desiasn@gmail.com, trida_hb@yahoo.com, budisupriyatno@unkris.ac.id, dr_azishakim@unkris.com Correspondence: desiasn@gmail.com*

Role; Bureau; Human Resources; PerformanceThe problems that will be faced by the HR Bureau, namely the globalization of technology, competence, and human resources and bureaucratic reform, greatly affect the performance of government institutions in Indonesia. This problem must be answered by increasing the role of the HR bureau in carrying out its duties and functions in HR management. Human Resource Management is very fundamental for a government agency, because it is needed and must be managed properly so that it becomes superior and competent HR and has a commitment to the organization. The method used in this research uses descriptive analysis method by collecting data through literature study from various sources. From this research it can be concluded that HR has its own role and duties, and the development of HR quality is needed in global developments, and HR competencies must be improved through the process of education, training, and coaching.Katribution-ShareAlike 4.0 International (CC BY-SA 4.0)	KEYWORDS			ABSTRACT
bureaucratic reform, greatly affect the performance of government institutions in Indonesia. This problem must be answered by increasing the role of the HR bureau in carrying out its duties and functions in HR management. Human Resource Management is very fundamental for a government agency, because it is needed and must be managed properly so that it becomes superior and competent HR and has a commitment to the organization. The method used in this research uses descriptive analysis method by collecting data through literature study from various sources. From this research it can be concluded that HR has its own role and duties, and the development of HR quality is needed in global developments, and HR competencies must be improved through the process of education, training, and coaching.	Role;	Bureau;	Human	The problems that will be faced by the HR Bureau, namely the
$\mathbf{Attribution-ShareAlike 4.0 International (CC BY-SA 4.0)}$	Resourc	es; Performa	nce	bureaucratic reform, greatly affect the performance of government institutions in Indonesia. This problem must be answered by increasing the role of the HR bureau in carrying out its duties and functions in HR management. Human Resource Management is very fundamental for a government agency, because it is needed and must be managed properly so that it becomes superior and competent HR and has a commitment to the organization. The method used in this research uses descriptive analysis method by collecting data through literature study from various sources. From this research it can be concluded that HR has its own role and duties, and the development of HR quality is needed in global developments, and HR competencies must be improved through the process of education, training, and coaching.

Introduction

The survival of an organization is greatly influenced by environmental conditions that are always changing and evolving, namely economic, political, social, cultural, labor, national and international policies. To be able to adapt to changes in its environment, organizations must continue to observe developments and changes (Zacharias et al., 2021).

Human resources (HR) are fundamental for an organization because they are needed for the progress of the organization. An organization's human resources are essential to the success of its operations. In a field of work, a person's success and performance are greatly influenced by the level of competence, commitment, professionalism, and integrity they have in carrying out their work or activities (Amjad et al., 2021; Dirani et al., 2020; Gilbert, 2013).

An organization must have a competitive advantage and a strategy to win the global competition, so each organizational unit must be fully committed to implementing the strategy to achieve the organization's goals. Every part of an organizational structure, especially HR, must work closely with the leadership to complete its tasks.

Journal of Indonesian Social Sciences, Vol. 5, No. 12, December 2024 3292

In an organization, the HR Bureau is responsible for managing human resources in the organization because HR is one of the resources that has an important role as the driving force of the organization and also HR has the ability to manage other resources. Because the role of human resources is so important for an organization, human resource management must be carried out separately and a special department is formed to manage it. Thus, human resources can be an advantage to compete because of their competence. As the HR manager of an organization, the HR Bureau functions as a very strategic unit to support the implementation of organizational policies, especially in the face of problems, changes, and challenges that are increasingly severe today. Therefore, HR is expected to harmonize its policies so that it is in line with organizational policies, so that the organization is always ready to face changes and problems that will occur in the future.

There are many challenges and problems that will be faced by the HR Bureau, such as technological changes, capabilities, globalization, improving intellectuals and competencies, bureaucratic reform, and human resource integrity (Rizka et al., 2022). This problem must be answered by increasing the role of the HR bureau in carrying out its duties and functions better.

All of these problems show how important it is for the HR Bureau to collaborate with other departments to achieve organizational goals. In addition, in response to all these problems, HR bureaus must adopt new approaches to add measurable value, which demonstrate higher levels of competence and new roles played by HR actors. Overall, the new competitive conditions will demand new ways of thinking about the activities, functions, and qualities of HR actors.

In an organization, human resources are one of the most valuable assets, therefore, they must be managed correctly to have a competitive advantage (Azeem et al., 2021; Farida & Setiawan, 2022). All departments within the organization, including the HR Bureau, are responsible for managing these HR, and HR serves as its facilitator. This is comparable to the responsibilities that other departments must hold in achieving the goals set in accordance with the organization's policies. Instead, HR evaluation actions must be carried out to help organizations adjust to the problems and changes they face.

Organizations must also commit to helping the growth of their human resources by giving them the opportunity to grow, by providing a more challenging, empowering, and promoting level of work in accordance with their competencies. By providing motivation, rewards, and appreciation to human resources, organizations can generate commitment. This means that the organization is indifferent to the welfare, existence, and respect of the work of human resources so that human resources will be more involved with the organization. For the survival of an organization, it is very important for members to keep working and have high dedication and commitment to the organization.

HR who works for an organization can be defined as having organizational commitment. To maintain and maintain competent human resources in an organization, commitment is required. This is because HR who is highly committed to the company will perform well while showing strong support and commitment to achieving organizational goals. Low human resource commitment to organizational operations will cause indiscipline and lack of desire and readiness of human resources to carry out work responsibilities and will experience difficulties in facing work problems and challenges. As a result, the capacity building and creativity of human resources will decrease.

Research Methods

The method used in this writing uses a descriptive analysis method by collecting data through literature studies from various sources. Data analysis is carried out through several main stages. First, data reduction is carried out by summarizing the data that has been collected through the process of identifying relevant information in accordance with the focus of the research. Furthermore, the data is presented in the form of narratives, tables, and diagrams to facilitate analysis and interpretation. Finally, conclusions are drawn by compiling conclusions supported by research findings based on data that has been thoroughly analyzed.

Results and Discussion

Human Resources Bureau

The evolving paradigm of the role of the HR Bureau still directs its capacity as a department that only carries out HR Management functions, which are mostly administrative work. This shows that there is still no socialization of the understanding of the importance of the function of the Human Resources Bureau and how strategic the role of the Human Resources Bureau is.

Not only carrying out the function of MSDM, the HR Bureau must also be able to create the highest value and achieve satisfactory results. By getting opportunities and guidance, the HR Bureau will work professionally, will create high standards, master theory, know how to add value in implementing it, and will respond when given the opportunity.

Therefore, the HR Bureau must be considered an important partner of the organization and should be given a wider obligation and role because HR has the ability to create value and make a proud contribution. In addition, the HR Bureau must prioritize strategic issues over operational issues.

By implementing a competency and performance-based HR management plan, the HR Bureau is positioned as an important component and integrated with the organization's vision, mission, and goals. This shows that the role of the HR Bureau is taken into account as a strategic partner for the organization. The ability of the HR Bureau to produce human resources who have the integrity expected of the organization is one of the indicators of the success of the role carried out by the HR Bureau. To do this, the HR Bureau conducts HR programs that allow employees to instill organizational values into themselves. These programs include the implementation of reward and punishment systems and also in the form of education and training.

The condition of human resource management in the organization allows the development of the components of the MSDM system gradually every year. As a result, implementation must also be carried out gradually in accordance with the progress of the MSDM system. Organizations are expected to carry out their functions well and implement good governance, which means they openly show who is responsible for the execution of their duties. So, organizations that have a competitive advantage in human resource management and human resource quality will be able to answer increasingly difficult challenges to face.

The quality of human resources that support the implementation of tasks and meet organizational goals is essential for organizational success. Without human resources that meet the needs and can follow the work culture of the organization, the organization will not be able to meet the goals. The talk about the quality of human resources must be closely related to the function of the HR Bureau in the organization.

Journal of Indonesian Social Sciences, Vol. 5, No. 12, December 2024 3294

What is the role of the HR Bureau to create human resources who have competencies in accordance with the criteria of organizational needs in carrying out their duties, it is necessary to conduct an analysis to see the real role of the HR Bureau in an organization.

Analyze the Role of HR Bureau in Indonesia

The findings in this study show that the role of the HR Bureau in improving the performance of an organization in Indonesia is to have a strategic role. "This role carries out the task of coordinating, managing and providing administrative support which includes human resources" (Supriyatno, 2013a).

In Government Institutions, this study found that the Human Resources Bureau has a very broad role such as carrying out the tasks of coordination, management and provision of administrative support which includes human resources and staffing, and management of state property, as well as procurement of goods/services. Such as in the State Civil Service Agency and the Ministry of Finance. In the State Civil Service Agency, the Human Resources Bureau is responsible for managing personnel management and fostering employees within the BKN. "In carrying out its duties, the Human Resources Bureau carries out the following functions": (Badan Kepegawaian Negara, 2020)

- 1. Procurement, placement of employees, personnel mutations, dismissals, and management of functional positions within the BKN;
- 2. Employee development planning, employee competency development, and employee career planning;
- 3. Employee performance management, discipline enforcement and career counseling management of BKN employees;
- 4. Employee welfare management and personnel data; and
- 5. Management of activities, administration, evaluation and reporting to the Human Resources Bureau.

Furthermore, in the Ministry of Finance, the role of the Human Resources Bureau is responsible for the implementation of the task of coordinating and preparing the development and management of human resources within the Ministry of Finance, in accordance with the laws and regulations (Kemenku, 2021).

The functions carried out by the Human Resources Bureau in carrying out their duties include:

- 1. Preparation of plans to meet human resource needs and formations
- 2. Allocation of STAN State Finance Polytechnic graduates to other agencies;
- 3. Implementation of procurement, placement, and appointment of State Civil Apparatus Candidates;
- 4. Management of assessment centers and competency tests;
- 5. Human resource development and employee performance management;
- 6. Development, management, and service of human resource management information systems, as well as management of employee manuscripts and documents;
- 7. Formulation of policies and management of career development career patterns, mutations, promotions, talent management, personnel status arrangements, and ranks;
- 8. Management and development of functional officials within the Ministry of Finance;
- 9. Implementation of selection to fill high leadership positions and administrative positions;

Journal of Indonesian Social Sciences, Vol. 5, No. 12, December 2024 3295

- 10. Welfare management, licensing, and coordination of employee awards;
- 11. Implementation of discipline enforcement and settlement of personnel cases;
- 12. Settlement of dismissal, and provision of employee pensions;
- 13. Preparation, dissemination, implementation, and coordination of regulatory evaluations in the field of personnel;
- 14. Management of character development functions, strengthening values and cultural programs, management of employee assistance programs, and management of employee psychological consulting services;
- 15. Internal management and coaching of the Functional Position of Apparatus Human Resources Assessor;
- 16. Management and internal coaching of the Functional Position of Apparatus Human Resources Analyst and Functional Position of Apparatus Human Resources Institution; and
- 17. Implementation of administrative, archival, household, organizational, human resources, finance, performance and risk management, and public relations of the Human Resources Bureau.

"From the findings of the study, the role of the HR Bureau is to manage human resources. As Budi Supriyatno said above, Human Resource Management is a human resource management activity starting from position analysis, planning system, recruitment, employee development, promotion, counseling, employment relations, compensation, decision-making, pension, employee performance evaluation to achieve individual and organizational goals" (Supriyatno et al., 2024).

According to A.F. Stoner, "Human Resource Management is an ongoing procedure that aims to supply an organization or company with the right people to be placed in the right positions and positions at the time the organization needs it".

One branch of management science that focuses on regulating the role of human resources in the activities of an organization is Human Resource Management. Human resource management is one of the strategic factors for the achievement of organizational goals effectively and efficiently. An organization's HR bureau needs HR Management as a system administrator to achieve its goals. There are several important aspects that must be considered by its management so that this system can run well such as training, capacity building, motivation, and other dimensions.

The functions and roles of human resources cannot be replaced by other resources, no matter how sophisticated the technology used, or how large the budget given, but without competent human resources, the organization's goals will not be realized, therefore human resources are the most valuable asset for the organization.

Improving Performance

In improving employee performance, the HR Bureau is expected to be able to play a role in producing human resources who are professional, competent, and committed to the agency and able to meet the needs in the field of human resources, so that human resources can carry out planned activities and are able to adapt to the situations and problems experienced by the agency. There are two categories of employees who work in government agencies today, namely State Civil Apparatus/ASN and Government Employees with Employment Agreements (P3K). The HR Bureau was found to have been able to handle good human resources, especially in BKN and the Ministry of Finance because the development programs carried out for human resources have been prepared

Journal of Indonesian Social Sciences, Vol. 5, No. 12, December 2024

effectively and efficiently so that they can improve the performance of human resources in carrying out their duties and responsibilities.

According to Budi Supriyatno (2020) "Human resource development is a planned and integrated activity in the context of improving employee capabilities, namely education and training held by organizations, either government or private companies to achieve organizational goals".

"Human resource development has two dimensions of goals, namely the individual dimension and the organizational dimension. Individual goals refer to something achieved by an employee. Institutional objectives refer to what can be achieved by institutions or organizations as a result of human resource development programs" (LAN dan DEPDAGRI, 2007).

According to Amstrong (2007), "The goal of human resource development is to ensure that the organization has qualified people to achieve the organization's goals of improving performance and growth".

What it says Amstrong (2007), as mentioned above, it can be achieved if every individual in the organization is equipped with the expertise and skills to have the necessary competencies in doing their jobs effectively. Furthermore, what must be a concern is efforts to increase human resource capacity, individual and group performance needs to continue to be developed in the right way to maximize the potential of human resources.

Therefore, human resource development must essentially have a purpose and provide benefits for all, namely stakeholders, both as users or users and organizations that produce these goods and services. The objectives of human resource development must in principle include the following things: (Ananda, 2022)

- 1. Labor Productivity, can improve the quality and quantity of work outputs, along with increasing technical skills, human skills, and employee management skills.
- 2. Efficiency, can increase the efficiency of time, power, raw materials, and reduce machine wear. Production costs are relatively low, so the organization has a higher competitiveness.
- 3. Integrity can improve the integrity of human resources because the understanding of integrity values is embedded in each individual and implemented in the implementation of work.
- 4. Service, can improve better service so that service users are satisfied with the service provided and reduce the occurrence of complaints related to poor service.
- 5. Career, can improve HR careers, because of knowledge, skills, expertise, and achievement in work so that they get promotions related to good performance.
- 6. Leadership. can improve HR leadership in management management, have flexible interpersonal relationships, motivation, so that the development of vertical and horizontal cooperation becomes harmonious.
- 7. Conceptually, it can improve the ability to make the right and fast decisions because they have technical skills, human skills, and leadership skills.
- 8. Income. can increase income (salary, incentive payments, bonuses).

By implementing effective and efficient development, the role of the HR Bureau will be able to improve the performance of government institutions in Indonesia.

Conclusion

Based on the research conducted, it can be concluded that the challenges faced by the HR Bureau, including globalization, technological advancements, human resource competencies, and bureaucratic reform, significantly influence the performance of government institutions in Indonesia. Addressing these challenges requires the HR Bureau to enhance its role in executing its duties and functions effectively in managing human resources. By implementing development strategies that are both effective and efficient, the HR Bureau can play a pivotal role in improving the overall performance of government institutions in Indonesia.

Based on the results that have been concluded above, the following suggestions are submitted: The need to improve human resource capabilities in this era of globalization and technology by providing education and training. The role of the HR Bureau in carrying out its duties and functions in managing human resources needs to be given a more. HR Bureau employees in carrying out their duties and functions need to be improved in their competence so that they can play a wider role so that they can improve the performance of government institutions in Indonesia better.

References

- Amjad, F., Abbas, W., Zia-UR-Rehman, M., Baig, S. A., Hashim, M., Khan, A., & Rehman, H.-. (2021). Effect of green human resource management practices on organizational sustainability: the mediating role of environmental and employee performance. *Environmental Science and Pollution Research*, 28(22), 28191–28206. https://doi.org/10.1007/s11356-020-11307-9
- Amstrong, M. (2007). *A Handbook of Human Resource Management* (10Th Edition). Published by Kogan Page Limited Practice.
- Ananda, M. A. S. (2022). Determinasi Produktivitas Kerja: Flexible Working Space, Transformational Leadership, Dan Organizational Culture (Literature Review Manajemen Sumber Daya Manusia). *Jurnal Manajemen Pendidikan Dan Ilmu Sosial*, *3*(1), 337–349.
- Azeem, M., Ahmed, M., Haider, S., & Sajjad, M. (2021). Expanding competitive advantage through organizational culture, knowledge sharing and organizational innovation. *Technology in Society*, 66, 101635. https://doi.org/10.1016/j.techsoc.2021.101635
- Badan Kepegawaian Negara. (2020). Peraturan Badan Kepegawaian Negara Republik Indonesia No 2 Tahun 2020 tentang Organisasi dan Tata Kerja Badan Kepegawaian Negara.
- Dirani, K. M., Abadi, M., Alizadeh, A., Barhate, B., Garza, R. C., Gunasekara, N., Ibrahim, G., & Majzun, Z. (2020). Leadership competencies and the essential role of human resource development in times of crisis: a response to Covid-19 pandemic. *Human Resource Development International*, 23(4), 380–394. https://doi.org/10.1080/13678868.2020.1780078
- Farida, I., & Setiawan, D. (2022). Business Strategies and Competitive Advantage: The Role of Performance and Innovation. *Journal of Open Innovation: Technology, Market, and Complexity*, 8(3), 163. https://doi.org/10.3390/joitmc8030163
- Gilbert, T. F. (2013). Human Competence: Engineering Worthy Performance (Tribute edition). Pfeiffer.
- Kemenku. (2021). Peraturan Menteri No 118/PMK.01/2021 Tentang Organisasi dan Tata Kerja Kementerian Keuangan. Kementerian Keuangan.
- LAN dan DEPDAGRI. (2007). *Modul 2 Pengembangan Sumber Daya Manusia Pegawai Negeri Sipil*. DIklat Teknis Manajemen Sumber Daya Manusia.

Journal of Indonesian Social Sciences, Vol. 5, No. 12, December 2024

Rizka, A. I., Mahendro Sumardjo, & Iwan Kresna Setiadi. (2022). Transformational Leadership and Employee Engagement Analysis on Employee Performance Readiness to Change at Human Resources Development Agency. *Journal of Social Science*, *3*(2), 212–229. https://doi.org/10.46799/jss.v3i2.311

Supriyatno, B. (2013a). *Performance Evaluation*. CV. Media Brilian.

Supriyatno, B. (2013b). Performance Evaluation. CV. Media Brilian.

Supriyatno, B. (2020). Manajemen Sumber Daya Manusia (Edisi Revisi). CV. Media Brilian.

- Supriyatno, H. B., Hakim, A., Ningsih, S., & Herawati, S. (2024). Analysis of Indonesia's Human Resource Development. *International Journal of Research and Innovation in Social Science*, *VIII*(IV), 2326–2333. https://doi.org/10.47772/IJRISS.2024.804236
- Zacharias, T., Rahawarin, M. A., & Yusriadi, Y. (2021). Cultural Reconstruction and Organization Environment for Employee Performance. *Journal of Ethnic and Cultural Studies*, 8(2), 296–315. https://doi.org/10.29333/ejecs/801